

Message Text

SECRET

PAGE 01 STATE 310763
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EUR/WE:GPFOURIER/RPM:DKINNEY
APPROVED BY EUR:AAHARTMAN
EUR/RPM - WSHINN
PM/SAS - SGEIS
DOD/ISA - JANNUNZIATA (DRAFT)
OMB - PSCHLEUTER/EISENHOWER
EUR/CE:GHUMPHREY
EUR/WE - EROWELL
S/S-O:LRMACFARLANE

-----240917Z 117820 /20

R 240140Z DEC 76
FM SECSTATE WASHDC
TO AMEMBASSY BONN
AMEMBASSY LISBON
INFO ALL NATO CAPITALS
USCINCEUR
USNMRSHAPE
USDELMC
USLOSACLANT

S E C R E T STATE 310763

EXDIS - MIL ADDEES HANDLE AS SPE AT EXCLUSIVE

E.O. 11652: GDS

TAGS: MILI, MASS, PO, GW

SUBJECT: PORTUGUESE FORCE MODERNIZATION

REF: (A) LISBON 7999 (NOTAL)
(B) BONN 19750 (NOTAL)
(C) USNATO 6385 (NOTAL)
SECRET

SECRET

PAGE 02 STATE 310763

(D) USNATO 6488
(E) LISBON 8296 (NOTAL)
(F) UNSMR SHAPE 6835 (NOTAL)

1. WASHINGTON AGENCIES SHARE USNATO AND LISBON VIEWS
(REFS D AND E) THAT THE SUCCESS OF PORTUGAL'S FORCE

MODERNIZATION PROGRAM WILL DEPEND IN PART ON CONTRIBUTIONS OF MATERIEL AND TRAINING FROM THE ALLIES. US AND FRG LEADERSHIP IN SUPPLYING MILITARY EQUIPMENT MUST BE COMPLEMENTED BY ACTIVE PARTICIPATION OF OTHER ALLIES IF THE NATO CHARACTER OF THE PROGRAM IS TO BE SUSTAINED. THE PORTUGUESE MUST SEE THAT THEIR REORIENTATION TOWARD NATO AND WESTERN EUROPE HAS THE STRONG MORAL AND MATERIAL BACKING OF ALL THEIR PARTNERS.

2. WE UNDERSTAND THAT THE AD HOC GROUP ON ASSISTANCE TO PORTUGAL AND TURKEY WILL CONVENE AT AN EARLY DATE TO CONSIDER PORTUGUESE REQUIREMENTS. TO TAKE FULL ADVANTAGE

OF THIS OPPORTUNITY, WE PROPOSE TO WORK WITH THE FRG ON A PLAN TO CONSULT IN ADVANCE WITH EACH ALLY REPRESENTED IN THE GROUP, WITH THE FRG AND US SHARING THE CONSULTATION TASK. THE OBJECTIVES OF THE PROPOSED CONSULTATIONS WILL BE:

(A) TO ENSURE THAT MILITARY ASSISTANCE FOR PORTUGAL IS SEEN AND SUPPORTED BY ALL ALLIES AS GENUINELY A NATO EFFORT, NOT MERELY A US/FRG ACTIVITY (RECOGNIZING THAT THE US AND FRG WILL PROBABLY CONTINUE TO BE THE LARGEST CONTRIBUTORS);

(B) TO ENSURE AN ADEQUATE LEVEL OF SUSTAINED ASSISTANCE, PARTICULARLY IN THE EARLY START-UP YEARS OF THE MODERNIZATION PROGRAM;

(C) TO ENSURE THAT ASSISTANCE CONCENTRATES ON AGREED
SECRET

SECRET

PAGE 03 STATE 310763

PRIORITIES;

(D) TO ENSURE COORDINATION, I.E., NO OVERLAPS OR LACUNAE, IN PLANNING AND BUDGETING FOR MILITARY ASSISTANCE FOR PORTUGAL.

3. THE US HAS MADE OR PLANS TO MAKE THE SPECIFIC CONTRIBUTIONS OUTLINED IN PARA 4 BELOW. THE MATERIEL THUS FAR DELIVERED OR PROGRAMMED SUPPORTS THE GOP'S TOP PRIORITY, THE PARTIALLY AIR TRANSPORTABLE BRIGADE. MOREOVER, THESE EARLY US CONTRIBUTIONS (LIKE THE FRG CONTRIBUTIONS) ARE INTENDED TO MEET PORTUGAL'S UNDEFERRABLE POLITICAL NEED FOR IMMEDIATE TANGIBLE EVIDENCE OF NATO SUPPORT FOR THE MODERNIZATION PROGRAM. THE US CONTRIBUTION SHOULD NOT BE TAKEN TO IMPLY THAT THE US ACCEPTS SOLE RESPONSIBILITY FOR THE PROVISION OF ANY SPECIFIC EQUIPMENT TYPE OR CATEGORY OF MILITARY ASSISTANCE. THIS POINT SHOULD BE EMPHASIZED WHENEVER

REFERENCE IS MADE TO THESE EARLY US CONTRIBUTIONS IN DISCUSSIONS WITH ALLIES.

4. SPECIFIC US CONTRIBUTIONS:

A. EMERGENCY DELIVERY IN JUNE 1976 OF A POLITICAL "IMPACT PACKAGE" OF FIVE M48A5 TANKS AND TWENTY M113A1 ARMORED PERSONNEL CARRIERS, AND TRAINING TEAMS FOR BOTH. THE EQUIPMENT ITEMS ARE ON LOAN TO PORTUGAL THROUGH SEPTEMBER 30, 1977. (THE LOAN CAN BE EXTENDED IF CONSULTATIONS WITH ALLIES ON THEIR CONTRIBUTIONS AND WITH THE GOP SUGGEST THAT WOULD BE DESIRABLE.)

B. A GRANT OF FIVE EXCESS FMS-ORIGIN F-86 ENGINES, AND A

LOAN OF SIX T-38 JET TRAINERS. FINAL APPROVAL OF T-38 TRANSACTION IS EXPECTED ABOUT JANUARY 7 WHEN CONGRESSIONAL NOTIFICATION PERIOD ENDS. THE ENGINES WOULD ENABLE THE
SECRET

SECRET

PAGE 04 STATE 310763

PORTUGUESE AIR FORCE TO USE SOME OF THEIR EXISTING AIRCRAFT IN MAINTAINING ON AN INTERIM BASIS AN ACTIVE AIR DEFENSE CAPABILITY IN SUPPORT OF THE NATO BRIGADE. THE T-38S ARE A BASIC GENERAL PURPOSE "UNDERGRADUATE" TRAINER AND DO NOT RPT NOT REPLACE OR OVERLAP THE SIX G-91 TRAINERS THE FRG HAS GIVEN THE PORTUGUESE. PILOTS WOULD NORMALLY TRAIN ON THE T-38 OR SIMILAR AIRCRAFT BEFORE GOING ON TO QUALIFY IN TYPES OF AIRCRAFT WHICH PORTUGAL WOULD USE IN SUPPORT OF THE BRIGADE.

C. THE PRESIDENT HAS APPROVED A SUPPLEMENTAL REQUEST TO CONGRESS TO INCREASE THE FY 77 GRANT MAP FOR PORTUGAL TO \$30 MILLION. WE ARE CONSIDERING THE POSSIBILITY OF PROCURING C-130 AIRCRAFT WITH THESE FUNDS OR A COMBINATION OF AIRCRAFT AND SOME OF THE PRIORITY GROUND FORCE EQUIPMENT FOR THE BRIGADE. THE C-130S WILL COMPLEMENT PORTUGAL'S PURCHASE OF TWO C-130S WITH ITS OWN FUNDS. THE MODERNIZATION PROGRAM CALLS FOR A TOTAL OF SIX.

D. WE HOPE TO BE ABLE TO PROVIDE SUBSTANTIAL MILITARY ASSISTANCE TO PORTUGAL USING FY 78 BUDGET FUNDS. FYI ONLY. THE PRESIDENT HAS APPROVED INCLUSION OF \$25 MILLION IN GRANT MILITARY MATERIEL ASSISTANCE AND \$3 MILLION FOR TRAINING FOR FY 1978. PROHIBITION AGAINST DIVULGING THESE APPROVED LEVELS WILL REMAIN IN EFFECT UNTIL SUCH TIME AS THE CONGRESSIONAL PRESENTATION DOCUMENT SUPPORTING THESE REQUESTS IS PROVIDED THE CONGRESS, PROBABLY IN FEBRUARY 1977. MOREOVER, LEVELS WILL BE SUBJECT TO REVIEW AND POSSIBLE REVISION BY THE NEW ADMINISTRATION AFTER JANUARY 20, 1977. CLARIFICATION OF THIS POINT WAS

REQUESTED IN REF A.

5. FOR BONN: PLEASE SEEK EARLIEST POSSIBLE OPPORTUNITY TO CONSULT WITH HIGHEST APPROPRIATE FRG LEVEL, DRAWING ON PARAS 3 AND 4 ABOVE, TO REVIEW SITUATION TO DATE, INCLUDING PAST AND PROSPECTIVE US EFFORTS, AND CONCLUDING WITH
SECRET

SECRET

PAGE 05 STATE 310763

DISCUSSION ALONG FOLLOWING LINES:

-- WE APPRECIATE THE SUPPORT SHOWN BY THE FRG IN MAKING AVAILABLE TO THE GOP TWENTY G-91 AIRCRAFT (INCLUDING SIX CONFIGURED FOR TRAINING) AS WELL AS PROVIDING NECESSARY OVERHAUL AND MAINTENANCE.

-- WE BELIEVE FURTHER EFFORTS BY OTHER ALLIES ARE NOW NEEDED TO SUSTAIN THE MOMENTUM ALREADY ACHIEVED BY US AND GERMAN MILITARY GRANT AID.

-- IT IS IMPORTANT THAT WE AND OTHER ALLIES AGREE ON SOME DIVISION OF RESPONSIBILITY FOR DELIVERING SUCH SUPPORT.

-- IN CONSIDERING POSSIBLE END USES FOR THE FUNDS THE US EXPECTS TO MAKE AVAILABLE IN THE FUTURE, WE WOULD APPRECIATE LEARNING WHATEVER THE FRG CAN TELL US REGARDING ITS OWN INTENTIONS.

-- FOR EXAMPLE, WE UNDERSTAND FRG MIGHT BE ABLE TO PROVIDE FIFTY M48A2 TANKS PLUS EQUIPMENT FOR AN ARTILLERY BATTALION (REF B). IF SO, IS THE FRG WILLING TO PROVIDE SOME OR ALL OF THIS EQUIPMENT DURING OUR FY 77? ALSO, IS THE FRG WILLING TO UPGRADE THE TANKS TO M48A5S?

-- WHAT DOES THE FRG SEE AS ITS OTHER POSSIBLE CONTRIBUTIONS?

-- IN WHAT AREAS DOES THE FRG THINK OTHER ALLIES MIGHT REASONABLY BE EXPECTED TO PROVIDE EQUIPMENT OR TRAINING? ITALY COULD CONSIDER CONTRIBUTING ARMORED PERSONNEL CARRIERS. BELGIUM COULD ALSO CONSIDER CONTRIBUTING SMALL ARMS AND HEAVY INFANTRY WEAPONS. THE NETHERLANDS MIGHT CONSIDER ELECTRONICS EQUIPMENT AND TRAINING. FRANCE MIGHT BE ASKED FOR ANTI-TANK MISSILES AND OTHER ANTI-ARMOR CAPABILITIES AS WELL AS SPECIALIZED ASSISTANCE IN
SECRET

SECRET

PAGE 06 STATE 310763

SUBMARINE WARFARE.

-- ALTHOUGH NAVY MODERNIZATION REQUIREMENTS HAVE SECOND PRIORITY AFTER THE BRIGADE PROGRAM AND THE AIR FORCE MODERNIZATION RELATED TO THE BRIGADE, THERE IS SOME INTEREST IN ASSISTANCE TO THE NAVY. THESE NEEDS ARE DISCUSSED IN THE RECENTLY COMPLETED US SURVEY TEAM REPORT TO THE PORTUGUESE NAVY. IN THIS CONNECTION, PERHAPS NORWAY AND THE UK COULD ASSIST WITH UPGRADING DE/FRIGATE CLASS SHIPS, AND BELGIUM AND OTHER STANAVFORCHAN NATIONS COULD PROVIDE EQUIPMENT AND TRAINING IN THE MINE WARFARE AREA.

-- WE WOULD ALSO LIKE FRG RECOMMENDATIONS CONCERNING EARLY ASSISTANCE TO THE PORTUGUESE IN ESTABLISHING VIABLE LOGISTICS, MAINTENANCE AND SUPPLY SYSTEMS. THIS AREA WAS IDENTIFIED IN THE JOINT US/FRG ARMY SURVEY REPORT AS A REQUIREMENT PRIOR TO THE DELIVERY OF NEW EQUIPMENT.

-- WE WOULD APPRECIATE ANY POSSIBLE PRELIMINARY FRG REACTIONS TO THESE CONSIDERATIONS AS SOON AS POSSIBLE. WITH FRG CONCURRENCE ON DIVISION OF LABOR, WE WOULD PLAN TO APPROACH THE OTHER ALLIES IN ADVANCE OF THE UPCOMING AD HOC GROUP MEETING IN ORDER TO ENCOURAGE THE MOST POSITIVE

RESPONSES POSSIBLE AT THE MEETING.

6. PLEASE ADVISE FRG REACTION ASAP, INCLUDING THOUGHTS ON HOW TO PROCEED ON CONSULTATIONS WITH OTHER ALLIES.

7. FOR LISBON: FOREGOING SHOULD NOT BE DISCUSSED WITH THE GOP UNTIL US-FRG CONSULTATIONS HAVE BEEN COMPLETED. IN THE MEANTIME, EMBASSY SHOULD ENCOURAGE GOP TO PREPARE ENTREATIES FOR POSITIVE AND SPECIFIC RESPONSES FROM EACH ALLY THAT PARTICIPATES IN THE AD HOC GROUP, DRAWING ON THE EXCELLENT PORTUGUESE SERVICE PRESENTATIONS AT THE NOV. 19
SECRET

SECRET

PAGE 07 STATE 310763

DRC (REF C). GOP SHOULD ALSO BE AWARE OF ALLIED ASSUMPTION THAT IT WILL BEAR OPERATING AND MAINTENANCE COSTS FOR NEW EQUIPMENT FROM ITS OWN RESOURCES.

8. INFO ADDRESSEES SHOULD TAKE NO RPT NO ACTION PENDING RECEIPT OF SEPARATE INSTRUCTIONS.
KISSINGER

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY BUILDUP, MILITARY ASSISTANCE, FINANCIAL CONTRIBUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 24 DEC 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: BoyleJA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE310763
Document Source: CORE
Document Unique ID: 00
Drafter: GPFOURIER/RPM:DKINNEY
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760472-0379
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761214/aaaaalnk.tel
Line Count: 272
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 77 LISBON 7999, 77 BONN 19750
Review Action: RELEASED, APPROVED
Review Authority: BoyleJA
Review Comment: n/a
Review Content Flags:
Review Date: 07 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07 APR 2004 by ShawDG>; APPROVED <19 AUG 2004 by BoyleJA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PORTUGUESE FORCE MODERNIZATION
TAGS: MILI, MASS, PO, GE, US, NATO
To: BONN LISBON
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006